



Zentrum für Entwicklungsforschung  
Center for Development Research  
University of Bonn

**IWEGA**  
International Center for Water Economics  
and Governance in Africa



# Transboundary Water Governance for People and Nature: Challenges and Opportunities in the Olifants River Basin

## Contact:

Dr. Alisher Mirzabaev

Center for Development Research (ZEF)  
University of Bonn

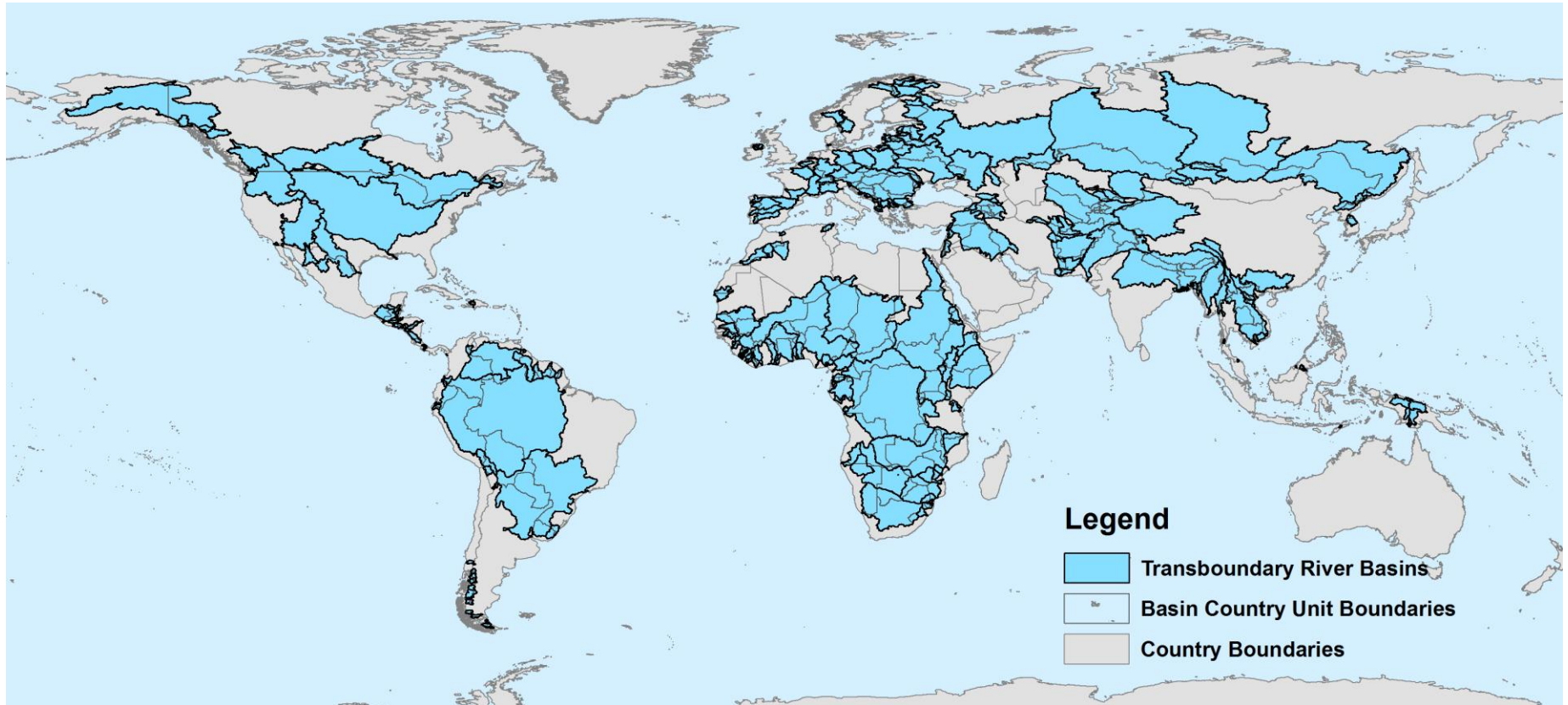
[almir@uni-bonn.de](mailto:almir@uni-bonn.de)

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# Transboundary Water Basins



# Transboundary basins and protection zones

Top 15...In total, more than 300 zones globally where transboundary waters cross national parks

Protected Areas	Bordering Countries	Transboundary Water Basins	Area (km <sup>2</sup> )
North-East Greenland	Greenland/Canada	Arctic Ocean Islands/NW Territories	1,008,470.17
Yapacana	Venezuela/Brazil	Amazon/Orinoco/South Atlantic Coast	443,976.25
Rio Negro	Paraguay/Bolivia/Brazil	La Plata	305,747.04
Zambezi	Zimbabwe/Zambia/Angola/Botswana/Namibia	Zambezi/South Interior, Africa	244,567.43
Wrangell-St. Elias	United States/Canada	Pacific and Arctic Coast	190,238.41
Yukon Flats	United States/Canada	Pacific and Arctic Coast	146,824.27
Urochische Peschanka	Russian Federation/Mongolia	Lena/Yenisey	112,366.59
Yaigoje-Rio Apaporis	Colombia/Brazil	Amazon/Orinoco	80,389.12
Richtersveld	South Africa/Namibia	Coast, Namibia/Orange	78,512.19
Torres del Paine	Chile/Argentina	Pacific Coast, Chile/South Atlantic Coast, Argentina	67,854.97
Sengwe	Zimbabwe/Mozambique/South Africa	Limpopo/South Coast, South Africa	65,092.40
Manu	Peru/Brazil	Amazon	56,858.71
Titicaca	Peru/Bolivia	Amazon/La Puna	53,712.89
Parc national de la Keran	Togo/Benin/Burkina Faso/Niger	Niger/Volta	52,619.01
Sagarmatha National Park	Nepal/China/India	Ganges Brahmaputra	51,903.25
			197,275.51

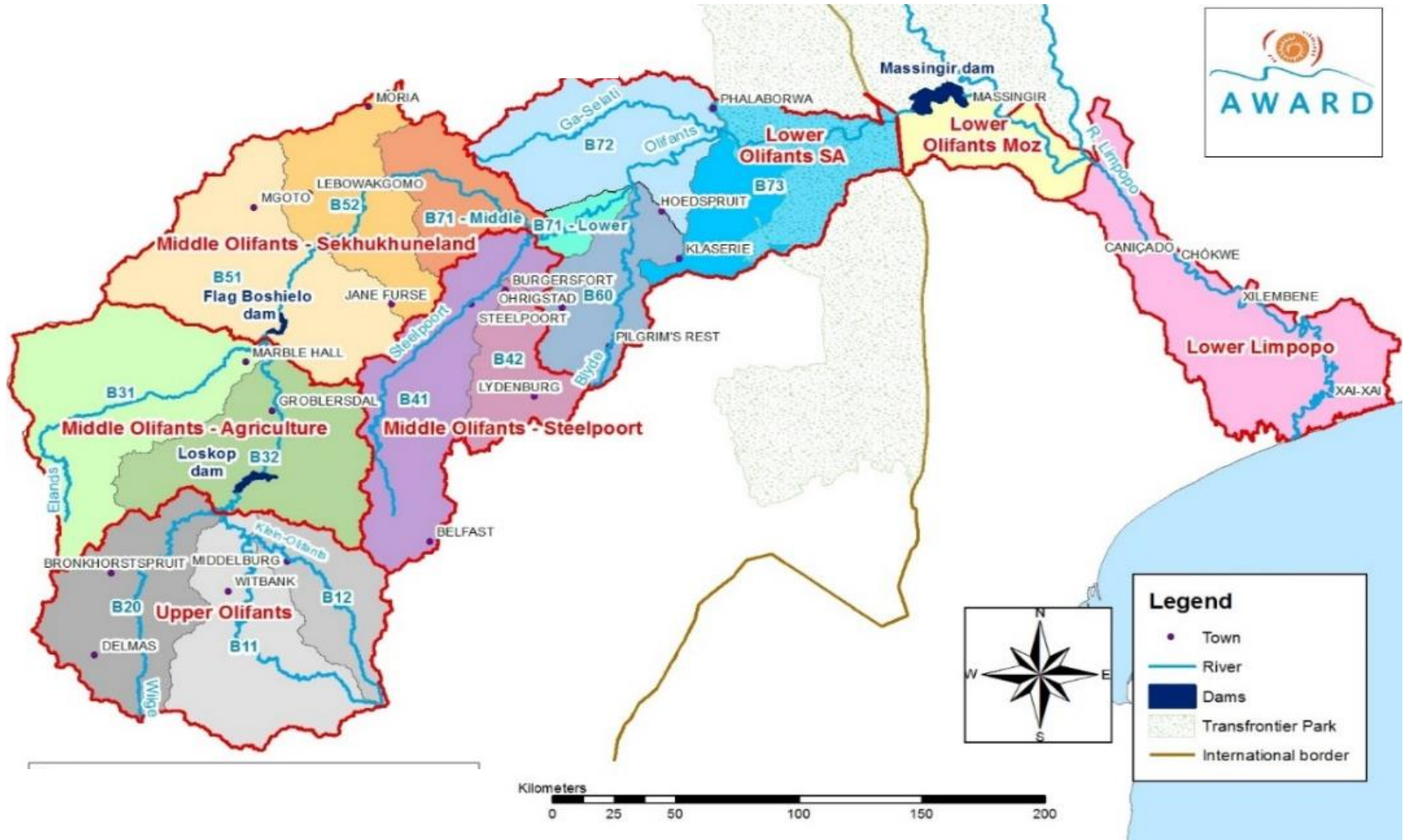
# Transboundary basins and nature protection zones

- Poor governance and conflicts over using shared ecosystem resources are main causes for:
  - escalating water scarcity,
  - water quality decline, and
  - related ecosystem services degradation in many transboundary river basins and overlapping nature protection zones across the world.

# Management of Transboundary Waters

- Limited United Nations (UN) mandate in managing transboundary water resources
- International water basins have been historically governed by about 3,600 regional and bilateral agreements, 200 of such agreements were signed in the past 50 years.
- The Olifants Basin is one of such international water basins, shared by South Africa and Mozambique.

# The Olifants River Basin



# Water for People and Nature

- The Olifants river is heavily polluted by industrial, mining and residential waste, with high levels of eutrophication (Linz & Tsegai, 2009; Rudolph, 2016)
- Substantial negative impacts on the ecosystems of the Great Limpopo Transfrontalier Park
- Numerous incidences of wildlife die-off have been recorded
- The utilization of transboundary waters is a potential source of conflict among riparian states and competing water users within the countries



# Objective of this Work package

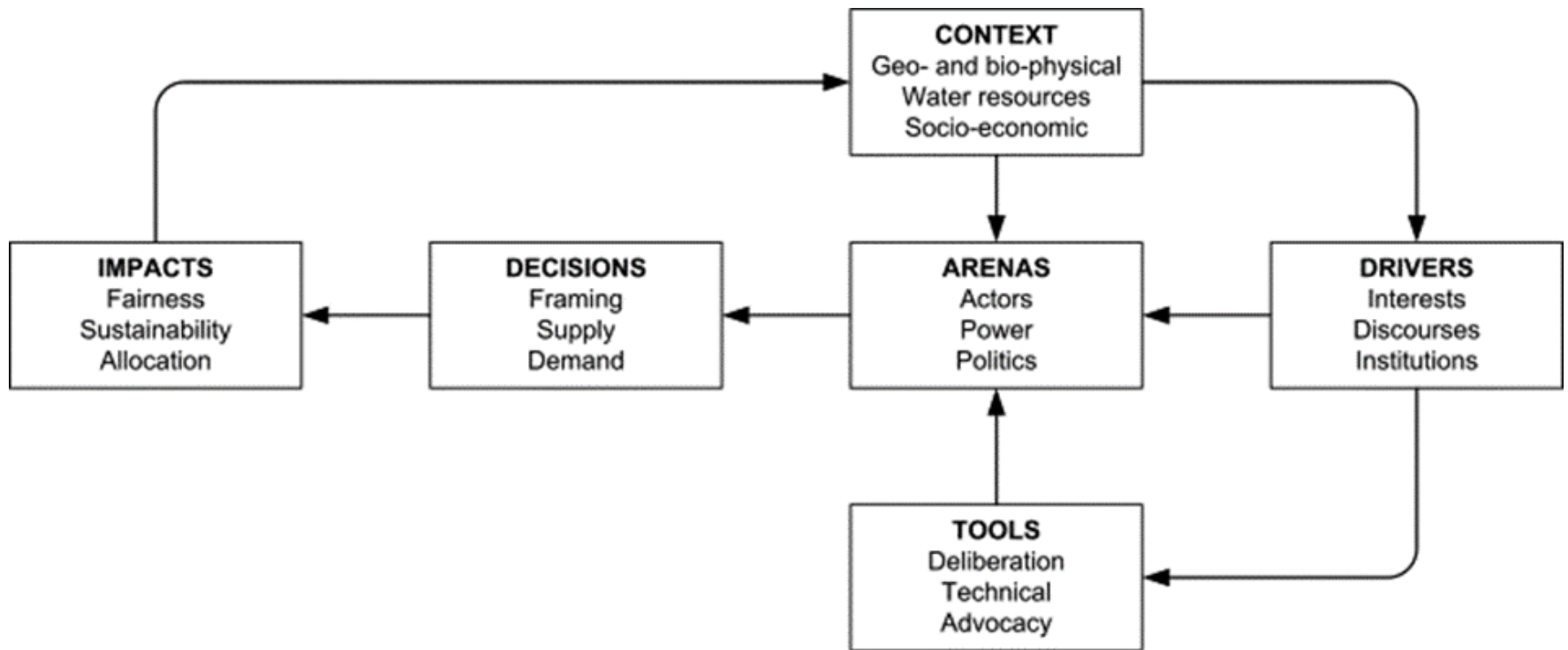
- This work package seeks to advance transboundary water governance as an essential element of sustainable environmental governance in the protected natural reserves.
- To our knowledge, there has been limited research into the interactions of transboundary water governance, impacts on people and nature protection in the past (Biggs et al., 2017; Pollard et al., 2011).
- We contribute to filling this gap through the example of the Olifants river basin.



# Transboundary Water Governance

- **Transboundary water governance** is the mechanism in which cross-border water resources are governed by different stakeholders who have complex interests regarding the use and utilization of the limited water resources that flow across borders.
- Transboundary water governance is a social process of dialogue, negotiations and decision-making to achieve a pre-determined objective regarding the transboundary water allocations and water quality.

# Transboundary water and nature governance framework



# Research questions

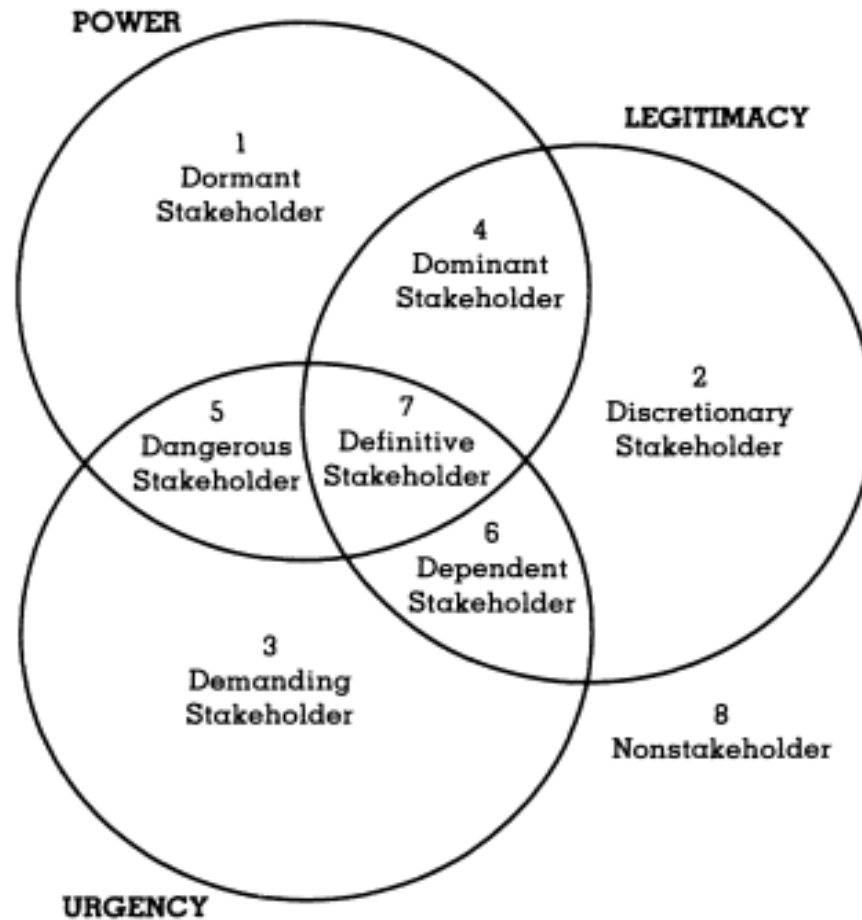
- What are the impacts of current transboundary water governance on the provisioning and non-provisioning ecosystem services in the Kruger and Limpopo national parks?
- Which alternative transboundary water governance approaches and what are their costs and benefits?
- Are proposed governance mechanisms valid and locally applicable ?

# Methods

- Focus Group Discussions in South Africa and Mozambique (experts, households)
- Selection of stakeholders: rapid institutional analysis + snowballing approach
- Q Methodology and cognitive maps of selected actors about the impacts of water quality changes on ecosystem services and required solutions

# Ensuring Representativeness

**Stakeholder Typology:  
One, Two, or Three Attributes Present**



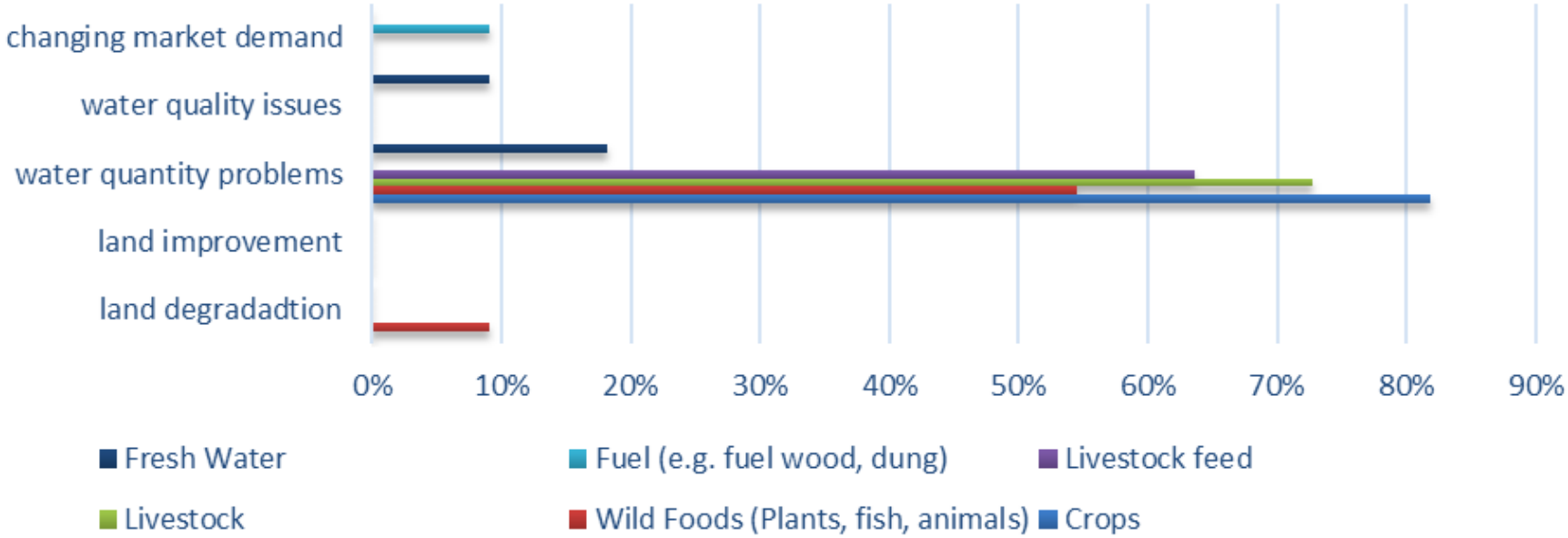
# Water Quality Impacts on Kruger and Limpopo Natural Parks

Water pollution: eutrophication, heavy metals in the Olifants river:

- Biodiversity conservation
- Tourism
- Food safety (agriculture and fisheries)
- Human health

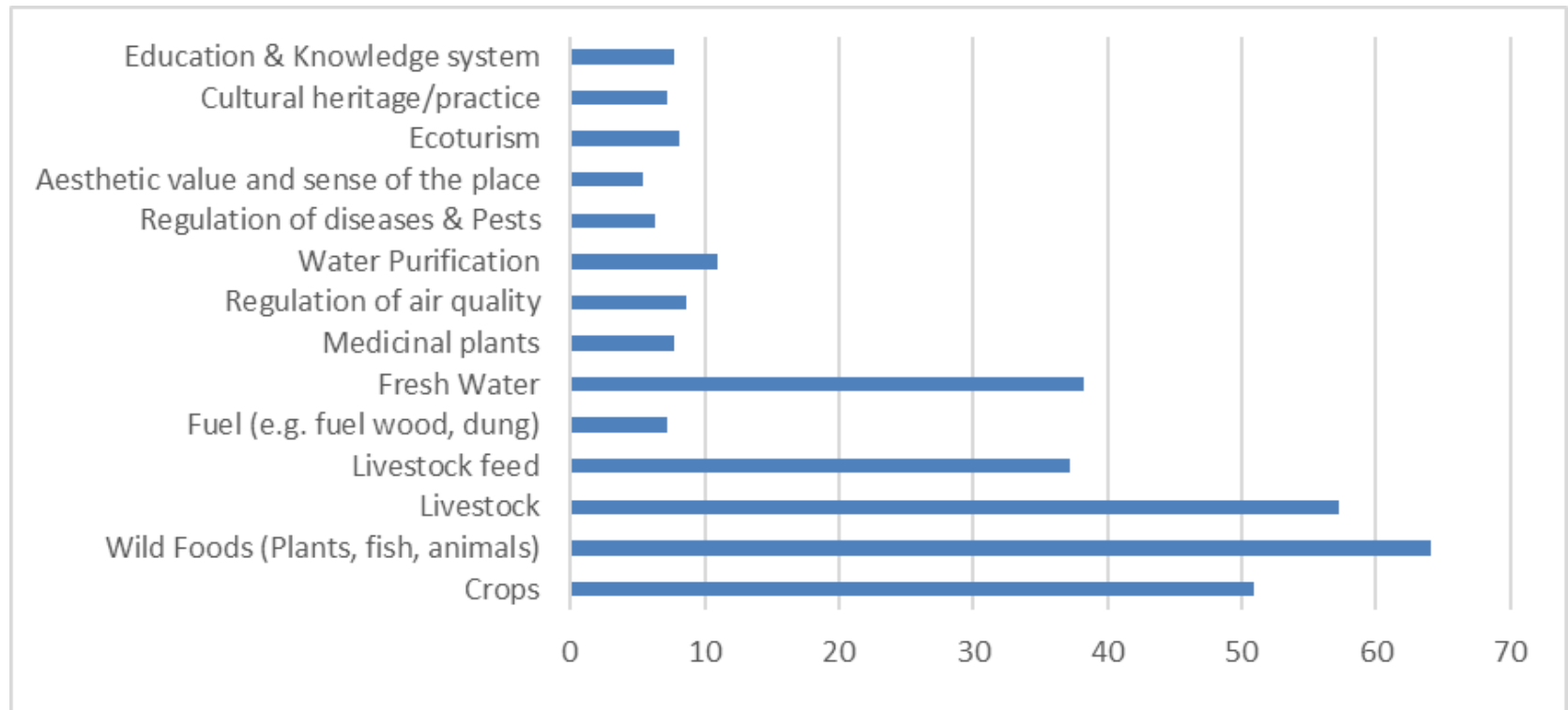
# Major drivers of decrease in ecosystem services as perceived by the stakeholders

Major drivers of change to the main provisioning services





# Average decreases in quality of ecosystem services between the year 2000 and 2018 as perceived by the stakeholders (in %)



# Barriers to transboundary cooperation in water and nature governance

- uneven distribution of resources and needs
- difficulty of defining sensible and equitable use of water resources
- variances in technical and financial capacity
- historical tensions between countries
- asymmetrical political and economic power
- lack of enforceability of international water laws
- lack of key procedures and institutional structures that allow information sharing, conflict resolution and water allocation strategies

# Successful Transboundary Water Governance

- Firstly, measures to overcome mistrust among stakeholders:
  - though joint research, data collection and monitoring, capacity building
  - dialogues for consensus building
  - providing advisory support

# Successful Transboundary Water Governance

- Secondly, power asymmetries may hinder transboundary water governance, therefore, there is a need to:
  - involve multi-scale links across stakeholders to counter-balance local power asymmetries, and
  - engage all stakeholders in consultations and negotiations.

# Successful Transboundary Water Governance

- Thirdly, science-policy interactions for facilitating transboundary water governance were found to be most effective when:
  - the knowledge on joint water and nature governance is co-produced
  - in a trans-disciplinary manner,
  - in collaboration with wide-ranging informal networks of scientists, policy makers, and civil society.

# Successful Transboundary Water Governance

- Finally, transboundary water governance organizations can serve as platforms:
  - for facilitating water diplomacy,
  - building trust and cooperation.



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